

3.14 PUBLIC SERVICES

3.14.1 INTRODUCTION

This section provides information on existing public services in the City of Lake Elsinore, including police and fire protection, schools, libraries, and animal control. Measures to mitigate impacts are recommended as appropriate. It is organized according to type of infrastructure, with each type analyzed separately. Given the programmatic nature of the PEIR, specific impacts to individual properties or areas are not identified or known at this time.

3.14.2 ENVIRONMENTAL SETTING

The information contained in this Environmental Setting section includes information contained in the City of Lake Elsinore General Plan Background Reports (see Chapter 10 – Community Services and Utilities). This document is attached as Appendix B to this PEIR.

POLICE SERVICES

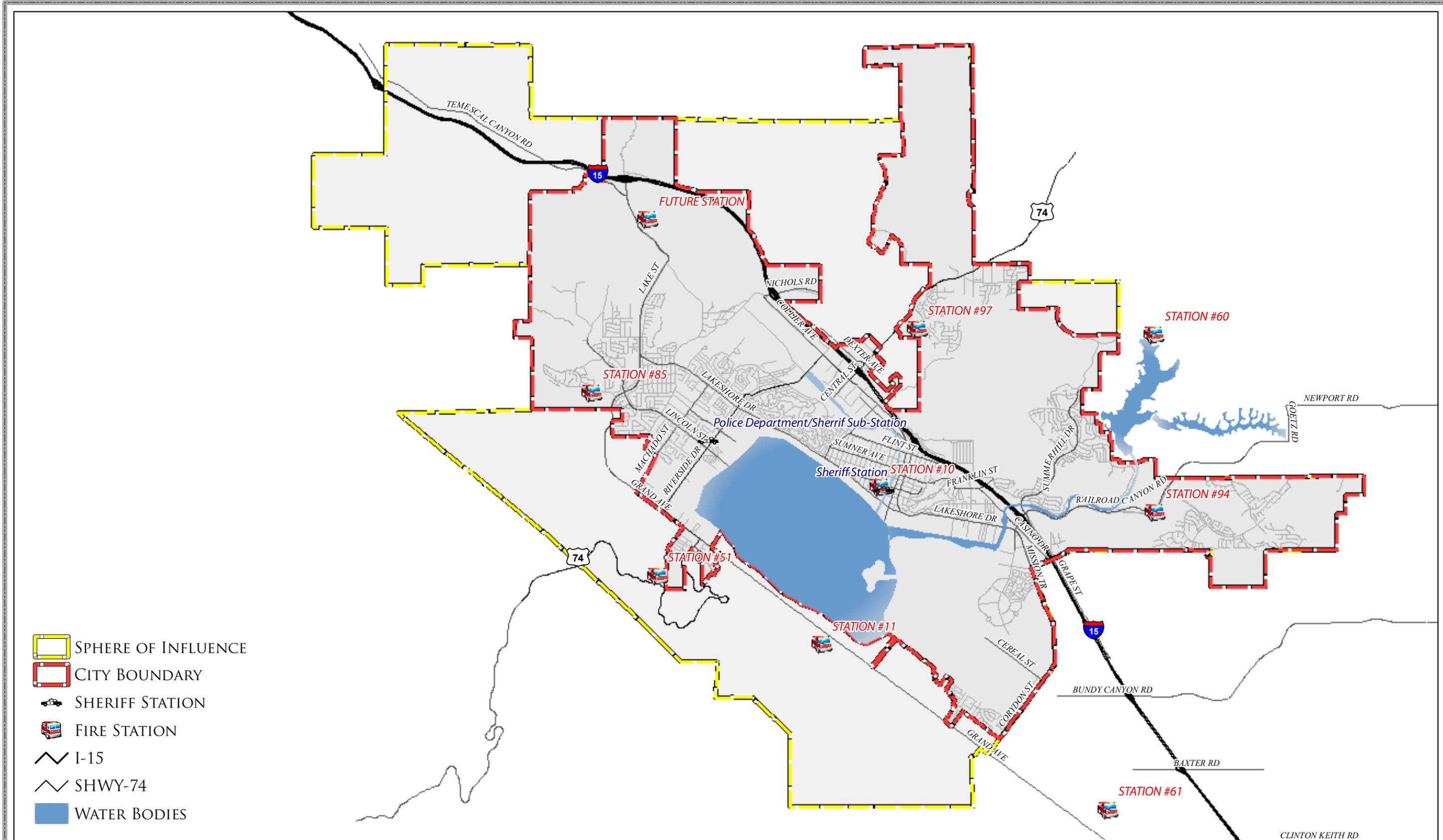
Police protection services are provided by the Lake Elsinore Police Department (LEPD) under contract by the Riverside County Sheriff's Department (RCSD). Services include patrol operations, investigations, traffic division, Special Enforcement Team and Lake Patrol. The Lake Elsinore Police Department/Sheriff's Station is located on the northeast edge of the lake at 333 W. Limited Avenue. (**Figure 3.14-1, Police and Fire Stations**).

For Fiscal Year (FY) 2011/2012, the total number of sworn officers serving the City is 43.6, which equates to a ratio of 0.85 sworn officer per 1,000 residents. Average response times for City police protection vary due to the differing priorities of each call received by 911 and dispatched to officers. The average response times during FY 2010/2011 are shown in **Figure 3.14-2, Lake Elsinore Average Response Times (in Minutes) 2010-2011 Fiscal Year**.

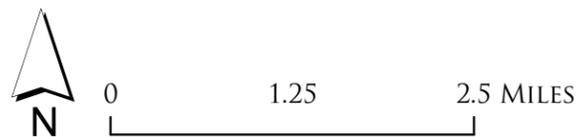
The Police Department manages the Lake Patrol with Marine Safety trained Police Officers who patrol the lake, beaches and lake-adjacent parks and enforce boating rules and regulations on the lake and assist stranded boaters. The Lake Patrol is also augmented by a special group of volunteers known as Lake Elsinore Marine Search and Rescue (LEMSAR). The LEMSAR volunteers patrol the lake and assist with boating collisions and stranded vessels on the lake and augment the Lake Patrol. LEMSAR volunteers are trained in first aid and CPR and must also complete a U.S. Coast Guard auxiliary boating and safety course. The Police Department also utilizes Reserve Police Officers. These volunteers are fully trained as police officers and offer an additional level of service and cost savings to the city of Lake Elsinore.



This page intentionally left blank.



SOURCES: CITY OF LAKE ELSINORE GIS, COUNTY OF RIVERSIDE GIS

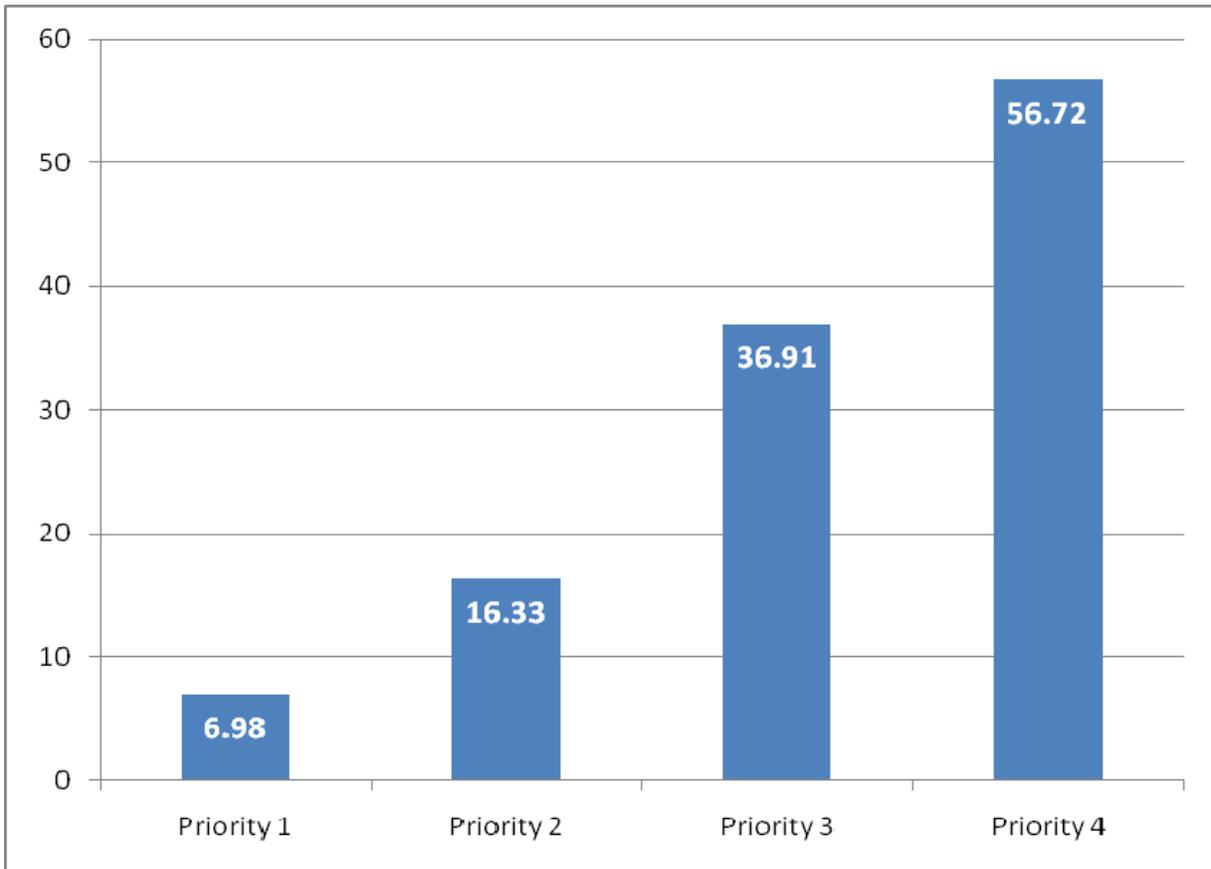


CITY OF LAKE ELSINORE
POLICE AND FIRE STATIONS
FIGURE 3.14-1



This page intentionally left blank.

Figure 3.14-2, Lake Elsinore Average Response Times (in Minutes) 2010-2011 Fiscal Year.



Definition of Priority Calls:

*If the call for service involves more than one crime, the call type with the highest priority shall be used.

Priority 1 Calls: Involve circumstances that pose, or did pose in the immediate past, a clearly defined threat to human life or property and which involve a high level of violence or which have the potential for serious injury. These calls shall be entered by the Public Safety Communications Officer (PSCO) within 60 seconds (1 minute) of receipt.

Priority 2 Calls: Involve circumstances of an urgent but not life threatening nature. They are general disturbances with a potential for violence, minor assaults and batteries, unknown circumstances, and certain thefts. These calls shall be entered within 120 seconds (2 minutes) of receipt by the PSCO.

Priority 3 Calls: Involve circumstances which are neither urgent or life threatening. Many of these calls are simple disturbances of the peace.

Priority 4 Calls: With the exception of several felonies, most past calls are considered Priority 4.

Source: Personal communication with Chief Dave Fontneau, Chief of Police, Lake Elsinore Police Department on August 24, 2011.

FIRE PROTECTION

The City of Lake Elsinore contracts for fire services with the Riverside County Fire Department (RCFD) and the California Department of Forestry (CDF). RCFD operates 93 fire stations in 17 battalions, providing fire suppression, emergency medical, rescue, and fire prevention services. Equipment used by the department has the ability to respond to both urban and wildland emergency conditions.

Battalion 2 in the southwest division of RCFD services the City of Lake Elsinore. **Figure 3.14-1** shows the locations of fire stations within the City and SOI.

- Fire Station No. 10, servicing the central area of the city, located on the northeast side of the lake at 410 W. Graham Ave;
- Fire Station No. 85, McVicker Park Fire Station, located to the north at McVicker Park, slightly east of the lake at 29405 Grand Avenue;
- Canyon Hills Fire Station No. 94, located in the southeast section of the City, at 21775 Railroad Canyon Road, east of the I-15.
- Rosetta Canyon Fire Station No. 97 (unmanned), located in the north section of the City on Rosetta Canyon Drive.

The following stations are located outside city limits:

- Lakeland Village Station No. 11,
- El Cariso Station No. 51,
- Wildomar Station No. 61,
- Wildomar Station No. 74, and
- Canyon Lake Station No. 60.

Although the fire stations are operated by RCFD, CDF staffs firefighters and stores firefighting equipment at stations throughout the City, particularly during peak fire season. Both agencies respond to all types of emergencies, depending on the need and equipment available. Emergencies range from wildland fires, residential/commercial structure fires, automobile accidents, medical aid requests of all types, search and rescue missions, hazardous material spills, floods, earthquakes, and more. Standard response times are established by RCFD guidelines. The response time goal is to arrive at any location within the City in seven minutes, with the intent to reduce that time to five minutes.

Since October 2003, fire paramedics are required at each station. These specially trained firefighters are equipped to respond to medical emergencies and ride on all calls. Their arrival on the scene can ensure the timely start of emergency medical treatment until an ambulance arrives for patient transport. Each fire engine carries nearly \$35,000 worth of state-of-the-art emergency medic equipment.

SCHOOLS

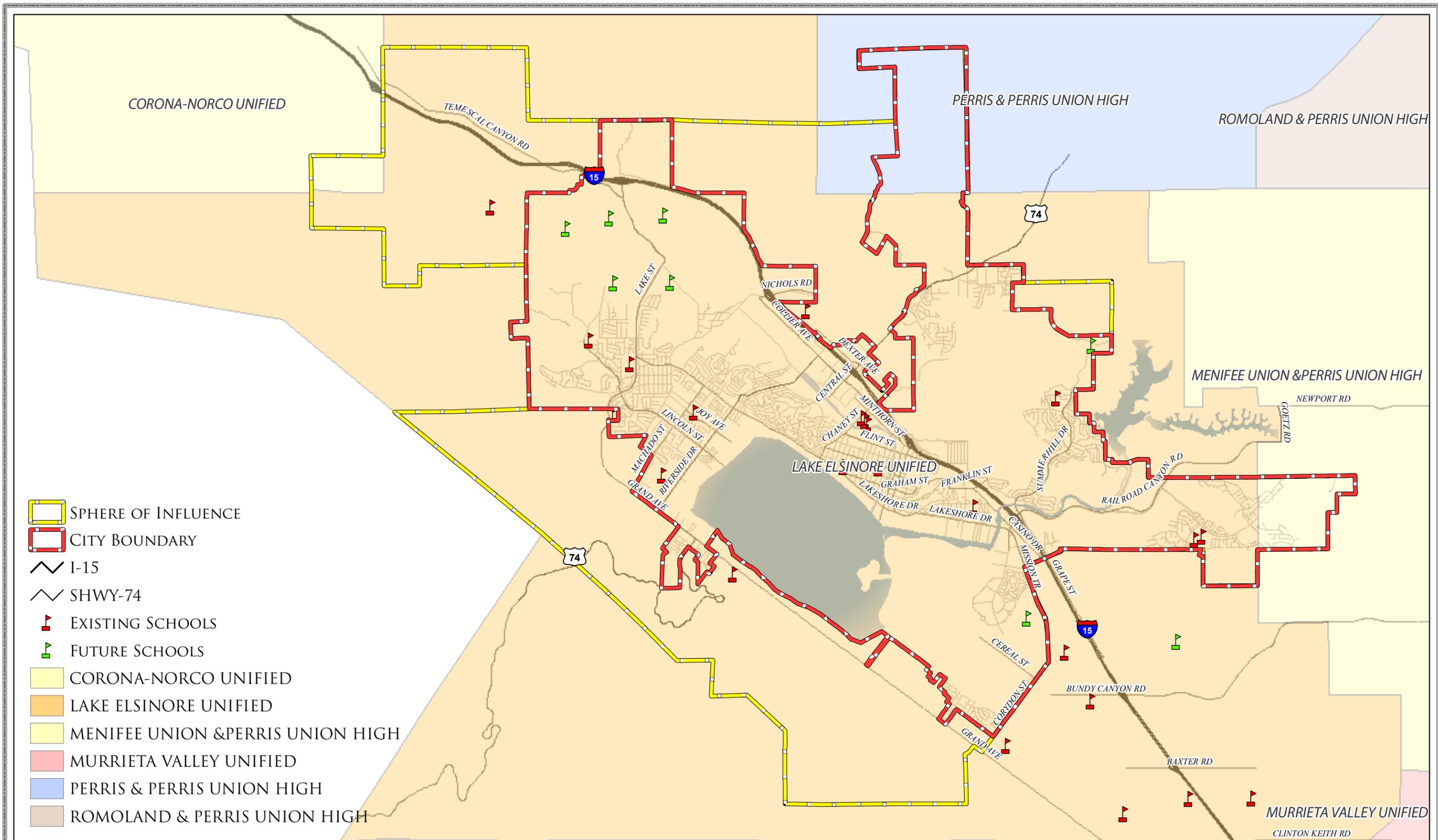
The Lake Elsinore Unified School District (LEUSD) serves most of the City of Lake Elsinore, all of the cities of Canyon Lake and Wildomar, and a portion of unincorporated Riverside County. The district covers a 140-square-mile area with a population of approximately 70,000 and is the largest employer in the Lake Elsinore Valley, with more than 2,201 full- and part-time employees.

LEUSD is composed of 25 schools, including 12 elementary, two K-8 schools, four middle, three comprehensive high schools, a continuation school, and two alternative education schools. The district also has a K-12 virtual school and an adult education program. The district also provides Head Start programs at four school sites. The District is in the process of updating its Facilities Master Plan. The District has experienced a slight growth in enrollment since 2005. The current enrollment for 2010/2011 is 20,658 K-12 students. The District has recently closed two elementary schools and converted an elementary and middle school into K-8 programs. The decline in the economy and the loss of new housing construction has slowed down the need for new schools. However, there continues to be a need to expand and modernize current facilities to accommodate changing technology and additional enrollment. According to the 2011 enrollment projections and current housing market conditions the District expects only a slight increase in enrollment district wide over the next ten years. However, it is difficult to predict the future housing market, so the assumptions are made that minimal housing development will occur over the next ten years. When the housing market picks up again, the District will be ready for the surge of growth. The District currently owns property in the Wasson Canyon area and has several school sites in various planning stages in the Alberhill and Summerly Developments.

There are two small portions of the City of Lake Elsinore that are not within the LEUSD. In the center of the northern part of the City, a small section falls within the Perris Elementary and Union High School districts; on the eastern edge of the City, a portion of the Canyon Hills Specific Plan area falls within the Menifee Union School District. There is one portion within the northwest corner of the Lake Elsinore SOI that is not in the LEUSD. This part of the SOI falls within the Corona-Norco Unified School District. **Figure 3.14-3, Schools and District Boundaries**, shows the location of the school districts within the City and SOI.



This page intentionally left blank.



SOURCES: CITY OF LAKE ELSINORE GIS, COUNTY OF RIVERSIDE GIS



CITY OF LAKE ELSINORE
SCHOOLS AND DISTRICT BOUNDARIES
FIGURE 3.14-3

This page intentionally left blank.

LIBRARIES

The City of Lake Elsinore is part of the Riverside County Library System. Residents have access to 29 libraries and two bookmobiles. There are two libraries within city boundaries, including Lake Elsinore Library located on West Graham Avenue, northeast of the lake, and Lakeside Library on Riverside Drive, located northwest of the lake. The Canyon Lake Library is just outside the city boundary on Railroad Canyon Drive. The American Library Association suggests that an appropriate service criterion for library facilities and reserves would provide 0.5 square foot of library space and 2.5 volumes per capita. Considering that the GPU focuses on buildout of the City and future development, an analysis has not been conducted for purposes of this EIR to determine if existing libraries satisfy the American Library Association criterion.

ANIMAL CONTROL

The City contracts with a private company called Animal Friends of the Valley (AFV) for all animal control services. AFV also provides animal services to the cities of Murrieta and Temecula. AFV humane and animal services officers respond to calls from 8 a.m. to 5 p.m. Monday through Saturday, and respond to all emergencies to the above cities 24 hours per day. AFV is located at 33751 Mission Trail in Wildomar, and open to the public from 10 a.m. until 4 p.m. Monday through Saturday, with evening extended hours on Wednesdays until 7 p.m.

The organization is dedicated to promoting humane care of animals through education and a proactive animal services program. The organization works to prevent animal suffering and ending pet overpopulation.

3.14.3 REGULATORY SETTING

STATE REGULATIONS

California Department of Forestry and Fire Protection

CDF protects more than 31 million acres of California's privately owned wildlands. In addition, the department provides varied emergency services in 36 of the state's 58 counties via contracts with local governments and responds to an average of more than 5,700 wildland fires each year.

Senate Bill 50 and Proposition 1A

With the adoption of Senate Bill (SB) 50 and Proposition 1A in 1998, school districts which meet certain requirements have the option of adopting alternative school fees, in accordance with California Government Code Sections 65995.5, 65995.6 and 66955.7. These fees, also known as "School Impact Fees" or "School Facility Fees" are imposed upon construction occurring within the school district boundaries pursuant to California Education Code Section 17620. "Construction" is defined to include "new construction and reconstruction of existing buildings for residential, commercial, or industrial" use (Government Code Section 65995(d)).

LOCAL REGULATIONS

Lake Elsinore Municipal Code (LEMC) – Title 16, Chapter 16.12 and Chapter 16.34

Title 16 of the Lake Elsinore Municipal Code sets for rules, regulations and specifications to control the division of land within the City. Through Section 16.12.060, the City Council reserves the right to set aside portions of a proposed land division for public schools and other public buildings, other than park and recreational facilities, that will be required for the population which is intended to occupy the land division under the plan of proposed property uses therein and for the general public.

Section 16.34.060 in Chapter 16.34 (Required Improvements) requires that prior to the issuance of a building permit, the applicant pay fees for the purposes set forth in that section. Paragraph B of Section 16.34.060 describes the City’s Library Mitigation Fee and states that “Upon the recommendation of the Community Services Director and the concurrence of the City Manager, an in-lieu fee for future construction of library improvements shall be paid to the City of Lake Elsinore to assure the necessary library facilities are provided the community. Such facilities are to meet the Riverside City/County Library standards. An in-lieu fee as established by resolution shall be paid to the City at the time of building permit issuance. That amount shall be determined by the Community Services Director and transmitted to the Community Development Department for collection.”

Lake Elsinore Municipal Code (LEMC) – Title 16, Chapter 16.74

The purpose and intent of Chapter 16.74 of the City of Lake Elsinore Municipal Code is to establish a “program for the adoption and administration of development impact fees by the City for the benefit of the citizens whereby as a condition to the issuance of a building permit or certificate of occupancy by the City the property owner or land developer will be required to pay development impact fees or provide other consideration to the City for the purpose of defraying the costs of public expenditures for capital improvements (and operational services to the extent allowed by law) which will benefit such new development.” (Section 16.74.010)

This chapter establishes an “Animal shelter facilities fee” (Section 16.74.048) to mitigate the additional burdens created by new development for animal facilities and a “Fire facilities fee” (16.74.049) to mitigate the additional burdens created by new development for City fire facilities.

3.14.4 GENERAL PLAN GOALS AND POLICIES

The City of Lake Elsinore General Plan Update addresses Public Services in Chapter 2.0 (Community Form), Chapter 3.0 (Public Safety and Welfare) and in the Country Club Heights and the Lake View District Plans. The goals, policies and implementation programs related to public services are listed in **Table 3.14-1, General Plan Public Services Goals, Policies and Implementation Programs** and **Table 3.14-2, District Plan Public Services Goals, Policies and Implementation Programs**.

Table 3.14-1, General Plan Public Services Goals, Policies and Implementation Programs

GENERAL PLAN GOALS, POLICIES AND IMPLEMENTATION PROGRAMS	
Chapter 2.0 – Community Form (Section 2.3 – Land Use)	
Goal 1 Create a diverse and integrated balance of residential, commercial, industrial, recreational, public and open space land uses.	
Policy 1.6	Encourage development of institutions including hospitals and educational campuses and facilities.
Chapter 3.0 – Public Safety and Welfare (Section 3.8 – Community Facilities and Protection Services)	
Goal 8 Provide efficient and effective public safety services for the community.	
Policy 8.1	Continue to follow Riverside County Fire Department most current guidelines to achieve standard response times and staffing levels.
Policy 8.2	Coordinate with the County of Riverside to provide adequate police service and staffing levels.
Policy 8.3	Continue to provide Lake Patrol personnel who enforce boating rules and regulations, and perform rescue tactics.
Policy 8.4	Promote the establishment of programs such as Neighborhood Watch and Crime-Free Multi-Housing in conjunction with law enforcement agencies to encourage community participation in the surveillance of neighborhoods.
<u>Implementation Program</u>	The City shall annually evaluate fire and police services and staff ratios.
Goal 9 Encourage all school districts serving Lake Elsinore to provide school facilities that are adequate to serve all students.	
Policy 9.1	Encourage the establishment and development of a trade school, junior college, and/or four-year college campus within the City boundaries.
Policy 9.2	Continue cooperation between school districts and the City to provide joint use of recreational facilities.
<u>Implementation Program</u>	The City shall utilize the development review and CEQA processes to inform school districts serving Lake Elsinore of new development.
Goal 10 Encourage the County of Riverside’s County/City Public Library System to provide adequate library facilities for City residents.	
<u>Implementation Program</u>	The City shall utilize the development review and CEQA processes to assess impacts and mitigation to the library system serving Lake Elsinore to ensure adequate facilities are provided.
Goal 11 Provide high quality animal control services to ensure timely response and effective control that protect both citizens and animals.	
Policy 11.1	Continue to foster and participate in the operation of a regional animal control facility



GENERAL PLAN GOALS, POLICIES AND IMPLEMENTATION PROGRAMS	
through participation in the South Western Communities Financing Authority.	
Policy 11.2	Continue to develop an educational program in conjunction with Animal Friends of the Valley regarding animal control services, including spay and neuter programs.

Table 3.14-2, District Plan Public Services Goals, Policies and Implementation Programs

DISTRICT PLAN	DISTRICT PLAN GOALS, POLICIES AND IMPLEMENTATION PROGRAMS
Country Club Heights	<p>Goal 6a Provide adequate, consistently responsive, efficient and customer-oriented public safety services and facilities.</p> <p>CCH 6.1 Encourage the pursuit of innovative techniques to deliver adequate public services in a cost-effective and responsive manner.</p> <p><u>Implementation Program</u> The City shall utilize the development and CEQA review processes to consider innovative techniques to deliver cost-effective public services to the District.</p>
Lake View	<p>Goal 1 The primary goal of the Lake View District is to provide a revitalized and healthy mixed-use corridor along Riverside Drive with connections to the lake; to ensure adequate public facilities and services to meet the needs of existing and new development and City-adopted specific plans; and to establish policies that create strong links between existing and future residential communities and supporting commercial, entertainment, or recreational uses.</p>

3.14.5 SIGNIFICANCE THRESHOLDS

The City of Lake Elsinore has not established local CEQA significance thresholds as described in Section 15064.7 of the State CEQA Guidelines. However, Appendix G of the State CEQA Guidelines indicates that impacts to public services may be considered potentially significant if the project would:

- result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services: Fire protection, Police protection; Schools; Parks or other public facilities.

3.14.6 IMPACT ANALYSIS

This section presents an analysis of proposed project impacts relative to the goals and policies of the GPU. In particular, the policies that pertain to the facilities and services addressed below are presented in the Community Form chapter of the GPU Land Use Plan.

Threshold: Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for police protection, fire protection, schools, libraries and animal control.

Analysis

General Plan Update Land Use Plan Goals and Policies:

Police Services

Currently, the City of Lake Elsinore contracts with the County of Riverside Sheriff's Department for police services. A total of 43.6 sworn officers operate out of the Lake Elsinore station. Due to staffing and budget cut, police services were provided at a ratio of 0.85 sworn officer for every 1,000 residents during FY 2010 – 2011. The same staffing levels are budgeted for FY 2011 - 2012.

Upon full buildout of the Land Use Plan, the population of the City and SOI would increase to approximately 318,856 residents. Under current budgeted staffing levels (0.85 officers per 1,000 people), approximately 271 sworn officers (an increase of 227.4 officers) would be necessary to provide the same level of staffing. If the desired service ratio is increased in the future to 1.0 police officer per 1,000 residents; approximately 319 sworn officers (an increase of 275.4 officers from the current total) would be necessary to satisfy the increased service requirements.

Potential impacts on police services from population increase and new development resulting from buildout of the GPU include environmental impacts associated with the construction of new or improved governmental facilities that would be necessary to maintain acceptable service ratios.

The goals, policies and implementation programs pertaining to police services in the GPU include measures to provide police services that meet the needs of the population as it grows. These policies from the Public Safety and Welfare chapter Community Facilities and Protection Services section require:

- coordination with the County of Riverside to provide adequate police service and staffing levels (Policy 8.2),
- continuing to provide Lake Patrol personnel who enforce boating rules and regulations, and perform rescue tactics (Policy 8.3),



- promoting the establishment of programs such as Neighborhood Watch and Crime-Free Multi-Housing in conjunction with law enforcement agencies to encourage community participation in the surveillance of neighborhoods (Policy 8.4), and
- annual review of police services and staff ratios (Goal 8 Implementation Program).

These goals, policies and implementation programs include measures to reduce impacts on police services. Therefore, impacts would be considered less than significant at a programmatic level.

Fire Protection

Currently, the City of Lake Elsinore contracts with RCFD for fire protection services. RCFD has set a response time goals based upon its 1986 Master Plan. These response time goals are based upon generalized land use categories and are described in **Table 3.14-3, Fire Department Response Time Goals**. The City falls within the Category II (Urban) land use category.¹

Table 3.14-3, Fire Department Response Time Goals

LAND USE CATEGORY	DEFINITION	RESPONSE TIME GOALS
Category I - Heavy Urban	Intense commercial and industrial uses and higher residential densities. Examples include regional and community commercial centers, heavy industrial uses and residential densities of 8 to 20 dwelling units per acre.	5 minutes
Category II - Urban	Broad mix of uses including commercial, industrial and residential land uses with a density of 2 to 8 dwelling units per acre.	7 minutes
Category III - Rural	Rural land uses, including lower densities and fewer public facilities and improvements. May include a variety of uses including agricultural, small-scale commercial, residential densities of 0.2 to 1 dwelling unit per acre.	11 minutes
Category IV - Outlying	Generally located near large tracts of publicly-owned land. Uses are often agriculture, mining, industry or residential uses at a density of 1 dwelling unit per five acres or greater.	17 minutes
Source: Riverside County Fire Department, 1986 Master Plan, as provided on August 9, 2011 by Ben R. Johnson, AICP, Lead Green Associate Planning & Development Supervisor, Strategic Planning Bureau, CAL FIRE & RivCo Fire		

Residential and commercial development that occurs consistent with the GPU would increase the resident and daytime population of the City and SOI. This would result in an increased

¹ Per personal communication on August 9, 2011 with Ben R. Johnson, Planning & Development Supervisor, Strategic Planning Bureau, CAL FIRE & RivCo Fire

demand for fire suppression and other emergency response services, potentially increasing the need for additional equipment and personnel. Development within the City could result in increased response times due to the potential for substantial increases in traffic on area roadways. In order to remain at the goal response time of 7 minutes with buildout of the GPU, an increase in personnel, facilities, and equipment would be necessary.

Potential impacts on fire protection from population increase and new development resulting from buildout of the GPU include environmental impacts associated with the construction of new or improved governmental facilities that would be necessary to maintain acceptable service ratios.

The goals and policies pertaining to fire protection services in the GPU include measures to provide adequate fire protection services that meet the needs of the population as it grows. These policies from the Public Safety and Welfare chapter Community Facilities and Protection Services section require:

- continuing to follow Riverside County Fire Department most current guidelines to achieve standard response times and staffing levels (Policy 8.1), and
- annual review of fire services and staff ratios (Goal 8 Implementation Program).

These goals, policies and implementation programs include measures to reduce impacts on fire protection services. Therefore, impacts would be considered less than significant at a programmatic level.

Schools

According to the School Facilities Master Plan, the existing facilities in the school district are insufficient to house existing students and any future students introduced as a result of development projects. The City's Housing Element states that the total number of housing units in the City in 2002 was 10,150.

The proposed Land Use Plan allows a total of approximately 94,616 housing units with full buildout. The number of students projected at buildout of the proposed project (2030) is shown in **Table 3.14-4, Student Generation Impacts - General Plan Buildout (2030)**.

Table 3.14-4, Student Generation Impacts - General Plan Buildout (2030)

SCHOOL LEVEL	GENERATION FACTOR (STUDENTS PER DU) ¹	NUMBER OF ADDITIONAL DWELLING UNITS ²	ADDITIONAL STUDENTS GENERATED AT BUILDOUT
Elementary School	0.28	82,426	23,079
Middle School	0.15	82,426	12,364
High School	0.20	82,426	16,485
TOTAL			51,928
¹ Generation rates provided by LEUSD ² Total number of dwelling units at 2030 buildout (94,616) less existing dwelling units (12,190 in 2005)			

The increases in the number of students that would be generated at buildout of the proposed Land Use Plan would be significant and would affect the ability of the school district to provide quality education and necessary facilities for students. The City and the LEUSD will need to coordinate plans to ensure that adequate school facilities are provided as development increases under the GPU.

Potential impacts on schools from population increase and new development resulting from buildout of the GPU include environmental impacts associated with the construction of new or improved governmental facilities that would be necessary to maintain acceptable service ratios.

The goals and policies pertaining to schools in the GPU include measures to ensure adequate school services that meet the needs of the population as it grows. These policies from the Public Safety and Welfare chapter Community Facilities and Protection Services section require:

- encourage the establishment and development of a trade school, junior college, and/or four-year college campus (Policy 9.1), and
- continue cooperation between school districts and the City to provide joint use of recreational facilities (Policy 9.2).

Libraries

The American Library Association suggests that an appropriate service criterion for library facilities and reserves should be at a rate of 0.5 square foot of library space and 2.5 volumes per capita. The recommendation for appropriate service is 18,000 square feet of library space and a total of 90,000 volumes for the current population of the City.

With implementation of the proposed Land Use Plan, it is anticipated that approximately 318,856 residents with an associated 94,616 dwelling units would occur at buildout. This increase in residents would substantially intensify the demand for library services and facilities.

Incorporating the service criterion into buildout estimates, the County would need to provide approximately 159,428 square feet of library space and a total of approximately 797,140 volumes. Therefore, the increase in residents associated with the GPU buildout would significantly affect existing library facilities and services.

Potential impacts on libraries from population increase and new development resulting from buildout of the GPU include environmental impacts associated with the construction of new or improved governmental facilities that would be necessary to maintain acceptable service ratios. The goals and policies pertaining to libraries in the GPU require that, as development continues to occur, the City shall encourage the County of Riverside's County/City Public Library System to provide adequate library facilities for City residents. (Public Safety and Welfare chapter Community Facilities and Protection Services section, Goal 10 and related Implementation Program). Therefore, impacts would be considered less than significant at a programmatic level.

Animal Control Services

Population increases allowed by the GPU could result in an increased need for animal control services. Adequate animal control services would be essential to ensure a safe community for residents and their pets. These services would address potential increases in emergency animal control calls and the need for adoption and licensing services. The GPU includes measures to ensure adequate services that meet the needs of the population as it grows. These policies from the Public Safety and Welfare chapter Community Facilities and Protection Services section require the City to:

- continue to foster and participate in the operation of a regional animal control facility through participation in the South Western Communities Financing Authority, (Policy 11.1), and
- continue to develop an education program in conjunction with Animal Friends of the Valley regarding animal control services, including spay and neuter programs (Policy 11.2).

These goals, policies and implementation programs include measures to reduce impacts on animal control services. Therefore, impacts would be considered less than significant at a programmatic level.

District Plans

The increase in development allowed under the proposed Land Use Plan would require increases in the availability and adequacy of public services including police and fire protection, schools, libraries, and animal control services. Potential substantial adverse physical impacts associated with the provision and construction of new or physically altered governmental facilities would result from implementation of the district plans in accordance with the proposed Land Use Plan. These impacts would occur as a result of maintaining acceptable



service ratios, response times, or other performance objectives for these public services and facilities.

The goals, policies and implementation programs ensure that these facilities and services will be provided as development continues. The district plans, however, would not directly affect these public services. Service areas would not be determined based on district boundaries; therefore, public services would be addressed throughout the City and SOI based on proximity and availability of facilities. All other public services are addressed in the goals, policies and implementation programs of the GPU. Details regarding the goals, policies and implementation programs for each public service are listed in **Table 3.14-1** and **Table 3.14-2**, above.

3rd Street Annexation

3rdAnnexation of the 3rd Street area would increase demand for public services including police and fire protection, schools, libraries, and animal control services. Annexation would potentially result in substantial adverse physical impacts associated with the provision and construction of new or physically altered governmental facilities in order to maintain acceptable service ratios, response times, or other performance objectives for public services and facilities. The following table describes potential impacts on public services and facilities that may occur with the 3rd Street Annexation.

Table 3.14-5, 3rd Street Annexation Public Services Impacts

SERVICE AND FACILITIES	IMPACT OF ANNEXATION AND MITIGATION	LEVEL OF SIGNIFICANCE
Fire Protection	Service provider will remain Riverside County Fire Department. Fire response to the 3rd Street area will be dispatched from either Station No. 10 (the Lake Elsinore Fire Department headquarters) or Station No. 94 (currently under construction). Station No. 85 is also available to serve the 3rd Street area. No additional facilities or staffing would be required to serve the proposed 3rd Street Annexation territory.	Less than Significant
Police Services	Service provider will remain Riverside County Sheriff Department. No additional police facilities or staffing would be required to serve the proposed 3rd Street Annexation territory.	Less than Significant
Schools	The Lake Elsinore Unified School District, which covers a 140-square-mile area, with a population of approximately 70,000, serves the annexation territory and will continue to do so. Required school development fees will be collected prior to the issuance of building permits on all new development.	Less than Significant

SERVICE AND FACILITIES	IMPACT OF ANNEXATION AND MITIGATION	LEVEL OF SIGNIFICANCE
Libraries	The Riverside County Public Library branch located at 600 West Graham Avenue provides library facilities in the project area. The City does not directly fund or have any administrative relationship with the County library system. As a result, there will be no change in the level of library services to the 3rd Street territory upon annexation.	Less than Significant
Miscellaneous Services	Service provider for animal services will change from Riverside County Animal Services to the City of Lake Elsinore under contract with Animal Friends of the Valley. No additional facilities or staffing would be required to serve the animal services needs of the proposed 3rd Street Annexation territory	Less than Significant

The goals and policies in the GPU ensure adequacy and availability of services as development allowed by the GPU within the 3rd Street Annexation area occurs. Goals and policies for fire protection and police services are included in the Fire and Police/Law Enforcement heading of the Community Facilities and Services section of the Community Form chapter. The goals, policies and implementation programs for schools, libraries, and animal control are included in the Public Safety and Welfare chapter Community Facilities and Protection Services section. Details regarding the goals, policies and implementation programs for each service are listed in **Table 3.14-1** and **Table 3.14-2**, above.

Potential impacts would result from population increase and increased development throughout the City and SOI in accordance with the proposed Land Use Plan and potential substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios or other performance objectives for police, fire, school, library, and animal control would be potentially significant. Individual projects implemented pursuant to the Land Use Plan would also result in potentially significant impacts associated with public services related to police, fire, school, library, and animal control.

Mitigation Measures

MM Public Services 1: Individual projects implemented pursuant to the Land Use Plan will be required to demonstrate their avoidance of significant impacts associated with public services related to 1) police service, 2) fire protection, 3) schools, 4) libraries, , and 5) animal control through implementation of the following:

- Compliance with applicable State and local laws and regulations,

- Policy 1.6 of the Community Form chapter, Land Use section,
- Policies 8.1 through 8.4 under Goal 8 of the Community Facilities and Protection Services section of the Public Safety and Welfare chapter, and
- Goals 9 through 11 and associated policies of the Community Facilities and Protection Services section of the Public Safety and Welfare chapter addressing schools, libraries, and animal control services.

Level of Significance

Potential substantial adverse physical impacts associated with the provision and construction of new or physically altered governmental facilities would result from implementation of the district plans in accordance with the proposed Land Use Plan. These impacts would occur as a result of maintaining acceptable service ratios, response times, or other performance objectives for these public services and facilities.

The goals, policies and implementation programs contained in the proposed GPU ensure that these facilities and services will be provided as development continues. Therefore, impacts would be considered less than significant at a programmatic level.

3.14.7 LEVEL OF SIGNIFICANCE AFTER MITIGATION

With implementation of the goals, policies and implementation programs of the GPU and mitigation measure MM Public Services 1, potential impacts on public facilities and services within the City and SOI would be mitigated to a less-than-significant level.

3.14.8 REFERENCES

In addition to other reference documents, the following references were used in the preparation of this section of the EIR:

City of Lake Elsinore, *Final Environmental Impact Report, Diamond Specific Plan*, Prepared by HDR, May 2010. (Available at City of Lake Elsinore, 130 S. Main Street, Lake Elsinore, CA 92530)

City of Lake Elsinore, *General Plan Background Reports*, prepared by Mooney Jones & Stokes, January 2006. (Appendix B)

City of Lake Elsinore, *Municipal Code* (Available at www.lake-elsinore.org/index.aspx?page=346; accessed June 20, 2011.)

Lake Elsinore Police Department, *Personal Communication with Dave Fontneau, Chief of Police*, on August 24, 2011.

Lake Elsinore Unified School District, *Personal Communication with Tina Koonce, Director, Facilities and Operations, on August 15, 2011.*

Lake Elsinore Unified School District, *Web Site.* (Available at <http://www.leusd.k12.ca.us/>; accessed on August 4, 2011.)

Riverside County Fire Department, *Personal Communication with Ben R. Johnson, AICP, LEED Green Associate, Planning & Development Supervisor, Strategic Planning Bureau, on August 9, 2011.*



This page intentionally left blank.